

Practical Strategies for Emergency Preparedness and Response in Health Care Facilities

Participant Guide

March 2025





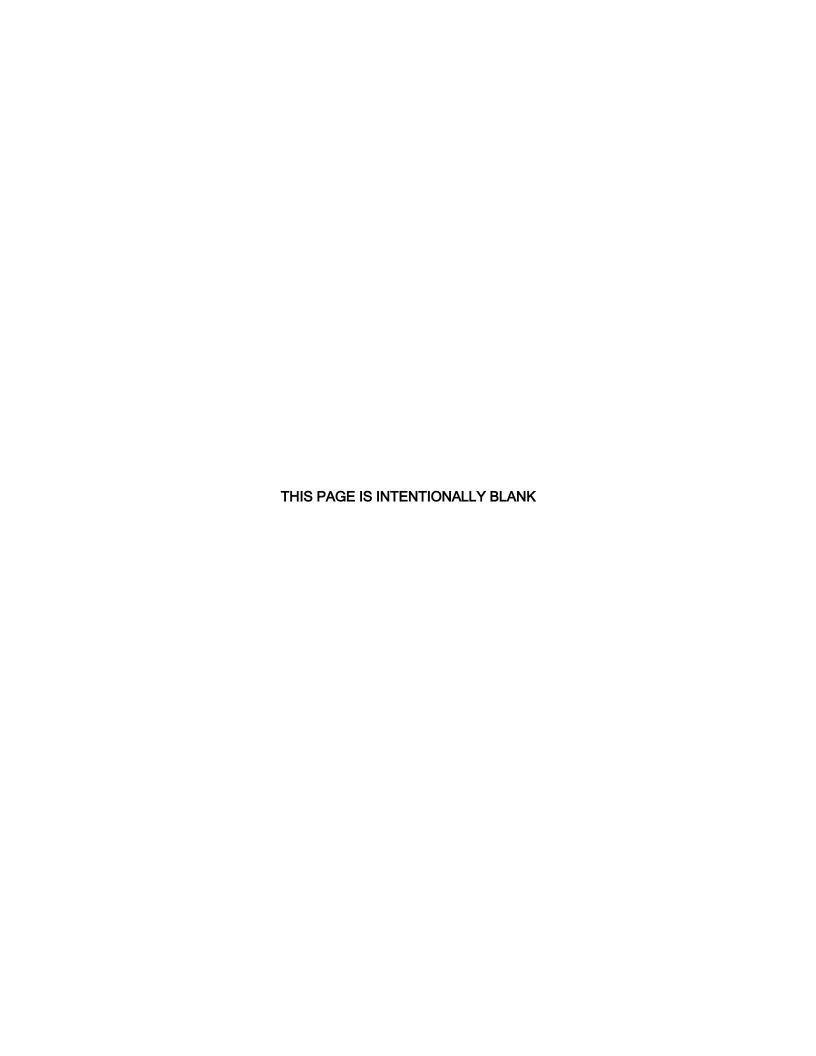




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Overview

Workshop Description

In this all-day workshop, you will gain practical strategies and insights to enhance your facility's preparedness and response capabilities for all types of hazards. Designed for both newcomers and those experienced in health care emergency preparedness, *Plan, Prepare, Act* combines didactic lectures, interactive activities and discussions, and realistic scenarios to provide practical skills and knowledge ready for implementation. You will explore challenges and best practices in incident management, continuous program management, and regionwide coordination, all while engaging with peers in collaborative learning. The workshop offers practical tools based on national frameworks and guidelines, ensuring that you are equipped with up-to-date practices and resources. By the end of the day, you'll be prepared to apply these concepts to your own facility, enhancing your preparedness and planning activities.

Target Audience

This workshop is intended for those responsible for emergency preparedness at health care facilities, including Emergency Preparedness Coordinators, Emergency Management Program Leads, and others such as Facilities Management Staff, Administrative and Support Staff, and Clinicians.

Learning Objectives

By attending this workshop, participants will be able to:

- 1. Discuss the core components and best practices for an effective all-hazards emergency preparedness program.
- 2. Identify steps to improve operationalization and continuous improvement of emergency plans.
- 3. Discuss the importance and underlying principles of risk assessments.
- 4. Determine effective communication strategies for different types of emergencies.
- 5. Identify key community stakeholders to engage in collaborative planning for a coordinated response during large-scale incidents.
- 6. Access and utilize key regional, state, and national resources that support health care emergency preparedness planning and response.







Agenda

Module	Module Title	Duration	Timing
1	Welcome & Introductions	45 min	8:30 am - 9:15 am
2	Emergency Preparedness (EP) as a Program	60 min	9:15 am - 10:15 am
	Break	15 min	10:15 am - 10:30 am
3	Initiating Your Response	45 min	10:30 am - 11:15 am
4	Activating For Incident Response	45 min	11:15 am - 12:00 pm
	Lunch	45 min	12:00 pm - 12:45 pm
5	Effective Response through Integrated Planning	45 min	12:45 pm - 1:30 pm
6	Expanding Incidents	60 min	1:30 pm - 2:30 pm
	Afternoon Break	15 min	2:30 pm - 2:45 pm
7	Demobilizing and Ready for the Next One	45 min	2:45 pm - 3:30 pm
8	Taking It Home & Conclusion	60 min	3:30 pm - 4:30 pm

Online Materials

Online versions of your Participant Guide, Resource Guide, and related files for this workshop are available on the Workshop Google Drive. Access the files by scanning the QR code below. This QR code will be active through May 2025.









Instructor Credentials

Mea E. Allen, M.Ed.

Mea Allen is a learning designer and strategist with expertise in designing and delivering learning solutions for emergency contexts. She founded Vital Learning Strategies to leverage her 20+ years of experience in both online and on-site training.

At the Boston Public Health Commission's Office of Public Health Preparedness, Ms. Allen strengthened emergency preparedness competencies for over 15,000 learners through the DelValle Institute for Emergency Preparedness. She designed and facilitated exercises to strengthen public health and health care capabilities for incidents such as the H1N1 pandemic, the 2013 Boston Marathon bombings, Ebola, blizzards, and health care facility operations interruptions. Additionally, Ms. Allen managed the Boston Health Care Preparedness Coalition through the COVID-19 pandemic, aligning strategic planning and Hazard Vulnerability Analyses (HVA) to mitigate emergency impacts on the health care system and residents of Boston.

Ms. Allen holds an M.Ed. in Instructional Design from the University of Massachusetts Boston, where her capstone research focused on performance support for public health response operations.

Sakhonh Kheuamun

Sakhonh Kheuamun has 19 years of experience in Security, Safety, Environment of Care & Emergency Management. Sakhonh has been instrumental in the implementation of emergency preparedness plans for his long-term care organization. He currently leads the emergency preparedness program at Hebrew SeniorLife (Hebrew Rehabilitation Center) in greater Boston, and provides training and capacity building for other long-term care facilities in the region. He serves on the steering committee for MASSMAP (Massachusetts Mutual Aid Plan for Long-Term Care), and also as an emergency responder, coordinating center lead and resource officer. He has led and supported multiple full-building evacuations in Long-Term Care.

Mr. Kheuamun holds a degree in Criminal Justice and attended Northeastern University. He currently oversees the Criminal Justice co-op education program between Northeastern University and Hebrew SeniorLife.







Module 1: Welcome & Introductions

Module 1

Welcome & Introductions



Facility & Safety Information

- Location of restrooms
- Location of emergency exits
- Device etiquette





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Learning Objectives

By the end of today's workshop, you'll be able to:

- 1. Discuss the core components and best practices for an effective all-hazards emergency preparedness program.
- Identify steps to improve operationalization and continuous improvement of emergency plans.
- 3. Discuss the importance and underlying principles of risk assessments.
- 4. Determine effective communication strategies for different types of emergencies.
- 5. Identify key community stakeholders to engage in collaborative planning for a coordinated response during large-scale incidents.
- Access and utilize key local, regional, state, and national resources that support health care emergency preparedness planning and response.







Pre-Assessment

 Please complete the preassessment questionnaire



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Module	Module Title	Timing
1	Welcome & Introductions	8:30 am - 9:15 am
2	Emergency Preparedness (EP) as a Program	9:15 am - 10:15am
	Break	10:15 am - 10:30 am
3	Initiating Your Response	10:30 am - 11:15 am
4	Activating for Incident Response	11:15 am - 12:00 pm
	Lunch Break	12:00 pm - 12:45 pm
5	Effective Response through Integrated Planning	12:45 pm - 1:30 pm
6	Expanding Incidents	1:30 pm - 2:30 pm
	Afternoon Break	2:30 pm - 2:45pm
7	Demobilizing and Ready for the Next One	2:45 pm - 3:30 pm
8	Taking It Home & Conclusion 3:30 pm - 4:30 pm	

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Your Workshop Materials

- Participant Guide
- Resource Guide
- Workshop Google Drive











Who's Here Today?

This slide is updated for each session to display two pie charts depicting your answers to:

- Your organization type
- How much experience do you have in your EP role?

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Introductions: Who's Here Today?

Move about the room. Introduce yourself to as many people as you can in 10 minutes.

- Your name
- Where you work
- One thing you enjoy doing outside of work



Slide 10

This slide contains an interactive poll with a question asking: "What do you hope to gain from today's workshop?"







Module 1 Conclusion

Our goals today are to:

- · Learn from one another
- Collaborate today and beyond
- Increase your readiness for emergencies
- Have fun!









Module 2: Emergency Preparedness (EP) as a Program

Module 2 Emergency Preparedness (EP) as a Program DEPARTMENT OF VICIL LEARNING OF HEALTH VICINITY STREET

What's in Module 2?

- Core components of an EP program
- Role of the EP Coordinator
- Challenges & best practices
- Risk assessments



Discussion: Importance of EP

Why is it important to prioritize emergency preparedness?

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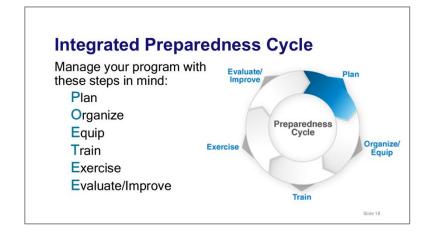


















Core Components of an EP Program

- · Leadership and coordination
- Risk assessment
- Emergency plans
- Resource & asset management
- Communication plan
- Training & exercises
- Recovery planning
- Coordination with external agencies



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Role of the EP Coordinator

- ✓ Lead continuous improvement of the EP Program
- ✓ Gain leadership buy-in and support
- ✓ Coordinate a multi-disciplinary team to manage the program
- ✓ Engage with external partners
- NOT necessarily the lead for every incident response!





Challenges Managing an EP Program

This slide is updated for each session to provide a high-level summary of answers participant answers to the question:

"What are your top 2 challenges in managing your emergency preparedness program?"







This slide contains an interactive poll with a question asking: "What are some best practices for managing your EP program?"

Risk Assessments / Hazard Vulnerability Analysis (HVA)

A systematic, multi-disciplinary process to:

- Identify hazards that may impact your facility (facility-based) and surrounding community (community-based)
- Prioritize planning activities based on an overall risk score for each hazard
- √ Guides your efforts to update emergency plans, policies & procedures, and training & exercises
- ✓ Include data from multiple disciplines and sources
- ✓ Pick a tool and use it consistently





Discussion: Use of Risk Assessments

What benefits have you seen from conducting risk assessments?

Rank	Hazard	Probability	Effect	Preparedness
1	Tornado/Straight Line Winds	High	High	Moderate
2	Winter Storm	High	High	Moderate
3	Mass Casualty	Low	High	Moderate
4	Epidemic/Pandemic	Moderate	High	Moderate
5	IT Cyber Attack	Moderate	High	Moderate
6	Supply Chain (Supply Shortage)	High	High	Low

Example Community-Based HVA







Module 2 Summary & Your Next Steps

Key topics from this module:

- Core components of an EP Program
- Role of the EP Coordinator
- Challenges & best practices managing an EP Program
- Risk assessments

What actions might you take to improve preparedness at your facility?

Make use of your Take-Home Action Plan (last page of Participant Guide)

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Morning Break









Module 3: Initiating Your Response

Module 3

Initiating Your Response



What's in Module 3?

- Initial assessment and action planning
- Authority and succession
- Tools to operationalize your plans











Initial Assessment & Action Planning

1. Assess the situation

2. Plan the response 3. Execute the plan

- What is known about the <u>current</u> situation?
- What is the potential impact on patients/residents, operations, access, and security?

Activity: Initial Assessment

Work with others in your group:

- View the IAP Quick Start (Participant Guide, page 37)
- Review "Assess the Situation" (Resource Guide page 9)
- Fill in the Situation Summary box in the IAP Quick Start



Incident Action Planning

1. Assess the situation 2. Plan

- the response
- Determine initial notifications Establish initial
- incident objectives Initiate incident action
- 3. Execute the plan
- Identify your team and assign responsibilities
- Deploy resources
- Monitor and evaluate





Who's in Charge?

Delegation of Authority

- Incident Commander/ Response Lead appointed by your facility's leader
- Ensures clear leadership and decision-making during an incident

Orders of Succession

- Who is in charge if your CEO and other key leaders are not available?
- Determined and documented prior to any emergency

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Tools to Operationalize Your Plans

- Incident Action Plan (IAP) Quick Start
- Incident Response Guides (IRGs)
- Job Action Sheets (JAS)
- Nursing Home Incident Command System (NHICS) Forms
- Checklists and quick reference guides



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Module 3 Summary & Your Next Steps

Key topics from this module:

- Initial assessment & action planning
- Authority and succession
- Tools to operationalize your plans

What actions might you take to improve preparedness at your facility?

Make use of your Take-Home Action Plan







Module 4: Activating for Incident Response

Module 4

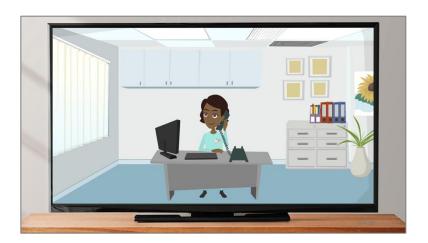
Activating for Incident Response



What's in Module 4?

- Incident management best practices
 - Management by objectives
 - Role assignments
 - Transfer of command
- Communication plans
 - Internal and external notifications
 - Communication methods and content



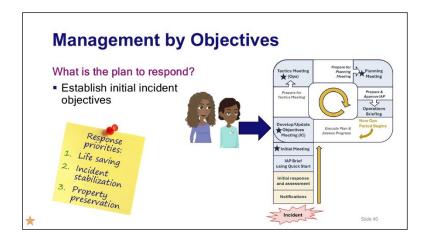


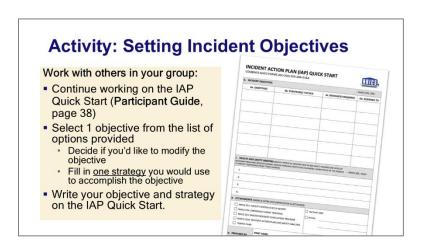










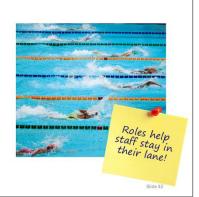






Role Assignments

- Reduce confusion in a highstress situation
- Improve coordination and ensure all critical responsibilities are addressed
- Use Incident Command System (ICS) roles for interoperability with external partners
- Assign roles to those with appropriate knowledge and training
- ✓ Only fill roles that are necessary for the response



Transfer of Command

- When?
 - Higher-ranking or higher trained staff member arrives ready for duty
 - · New operational period
- How
 - · Face-to-face or "warm" handoff
 - Update NHICS Organization chart and make notifications
- What Next?
 - Relieved staff transitions to other duty or ends shift





Communication Plan: Who Do We Need to Notify?

Internally

- Staff
- Patients/residents
- Patients/residents' families/ representatives
- Patients/residents' care teams
- Volunteers
- Visitors

Externally

- Local health care providers
- Local public health, public safety, and EM
- Mutual Aid partners
- Vendors
- Regional Health Care Preparedness Coordinator
- Tribal, State, and Federal EM points of contact
- Other stakeholders

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Communication Plan How Do We Share Information?

Communication Methods

- Redundant
- Interoperable
- Secure
- Tested regularly
- Able to reach the intended audience

Communication Content

- Culturally competent
- Clear, concise, and accurate
- Consistent across channels



Module 4 Summary & Your Next Steps

Key topics from this module:

- Incident management best practices
 - Management by objectives
 - Role assignments
 - Transfer of command
- Communication plans
 - · Internal and external notifications
 - Communication methods and content

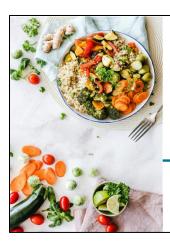
What actions might you take to improve preparedness at your facility?

Make use of your Take-Home Action Plan









Lunch Break

Find a new seat after lunch!



Afternoon Kick-Off

Introductions at your new table:

- Your name
- Where you work
- One takeaway from the morning









Module 5: Effective Response through Integrated Planning

Module 5 Effective Response Through Integrated Planning



What's in Module 5?

- Integrated planning, training, and exercises
- Multi-year planning











Preparedness Cycle Revisited

Plan

Organize

Equipment and systems must be in working order!

Equip

Train

Exercise

Evaluate/Improve

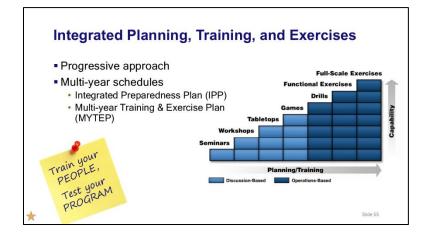


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Focusing Your Training & Exercises

This slide is updated for each session to provide a high-level summary of participant answers to the question:

"How do you decide the focus areas for your training and exercises?"









Activity: Multi-year Planning

Work with others at your table:

- View the Multi-year Planning Worksheet (Participant Guide, page 39)
- Read the scenario
- Use the POETE(E) framework to sketch out a plan for the planning priority described in the scenario.

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Module 5 Summary & Your Next Steps

Key topics from this module:

- Integrated planning, training, and exercises
- Multi-year planning

What actions might you take to improve preparedness at your facility?

Make use of your Take-Home Action Plan







Module 6: Expanding Incidents

Module 6

Expanding Incidents



What's in Module 6?

- Information sharing
- What makes an incident complex
- Regional coordination
- Emergency declarations
- Additional available resources
- Planning with community partners& stakeholders











Discussion: Information Sharing for Regional Coordination

Discuss as a group:

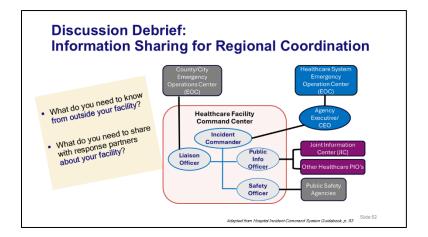
When an incident impacts your area...

- What do you need to know from outside your facility?
- What do you need to share with response partners about your facility?

Select one hazard:

- 1. Tornado/Straight Line Winds
- 2. Winter Storm
- 3. Mass Casualty
- 4. Epidemic/Pandemic
- 5. IT Cyber Attack
- 6. Supply Chain (Supply Shortage)

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Essential Elements of Information for Regional Incidents

- Facility Status
- Resource Status
- Patient Movement*
- Bed Availability*

* Hospitals report bed availability via MnTRAC; Long-Term Care may be asked report this information via their Health Care Coalition.



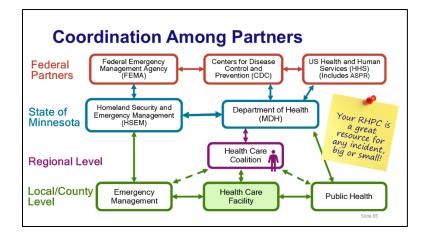
Refer to MDH's Inter-Coalition Communications Guidance for more information











Emergency Declarations and Their Impact

- Emergencies and Public Health Emergencies (PHE) can be declared at all levels:
 - Local or County
 - State
 - Federal
- Federal declarations can result in FEMA financial assistance:
 - Individual Assistance (IA)
 - Public Assistance (PA)
 - Hazard Mitigation Grant Program (HMPG)
- Waivers and flexibilities:
 - 1135 waiver
 - 1115 waiver
 - Others from state level

+







Discussion: Examples of Staff, Space, Stuff

This slide contains an interactive poll asking:

"What are some examples of staff, space, and stuff that you REQUESTED or RECEIVED from outside your facility during an emergency?"

Additional Resources: Staff, Space, Stuff

- Volunteers
 - Voluntary Organizations Active in Disasters (VOADs), including Minnesota Responds
- Deployable teams
 - National Disaster Medical System
 - National Guard
- Relief/Philanthropic organizations
- Mutual aid
 - From other states via Emergency
 Management Assistance Compact (EMAC)
 From other regions through your HCC or via
 other facility
- Caches
 - Federal Strategic National Stockpile (SNS)
 - State/regional caches



This slide contains an interactive poll asking: "What community partners have you planned with?







Planning with **Community Partners & Stakeholders**

Collaborate for an integrated response at the local level

- Who are your community partners?

 - Your patient population
 Community-based organizations
 Faith-based organizations
 Local governmental agencies
 Local health care facilities
- How can you engage with them?
 Committee/planning meetings
 Training & Exercises

More...



Module 6 Summary & Your Next Steps

Key topics from this module:

- Information sharing
- What makes an incident complex
- Regional coordination
- Emergency declarations
- Additional available resources
- Planning with community partners & stakeholders

What actions might you take to improve preparedness at your facility?

Make use of your Take-Home **Action Plan**



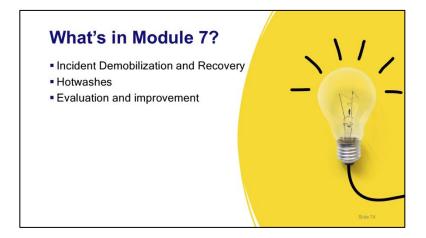






Module 7: Demobilizing and Ready for the Next One

Module 7 Demobilizing and Ready for the Next One Performance of Health Vital Learning Vital Le











What Is Demobilization?

An orderly, safe, and efficient process of releasing and returning resources from an incident or emergency response back to their original location and status.



This slide contains an interactive poll asking: "What is most critical when demobilizing your response?"

Evaluating and Improving Your EP Program Timeline Output Capture feedback while still fresh Immediate Hotwash Gather information, data and facts from the incident Data Collection What was supposed to happen? What occurred? What went well? Short-Term After Action Participant Review Session What can the facility do differently or improve upon? Document findings, analysis, and a plan with timelines for incorporating necessary improvement After Action Report (AAR) Implement improvement plans from multiple Long-Term Continuous Improvement/ Rolling Improvement Plan incidents/exercises over time Evaluate and update improvement plans continuously Slide 78







Hotwashes and After Action Reviews

- Who
 - Response team
 - Leadership
 - · Frontline and support staff
 - · (Experienced facilitator)
- What
 - Strengths
 - · Areas for improvement
- Why
 - · Capture thoughts while still fresh
 - Foster culture of continuous improvement



Discussion: How to Achieve Continuous Improvement

Discuss as a group:

What are your strategies to make progress on your improvement plans without getting overwhelmed by the process?

Find templates for a Simple AAR and Rolling IP in the workshop Google Drive

Slide 80

Module 7 Summary & Your Next Steps

Key topics from this module:

- Incident Demobilization and Recovery
- Hotwashes
- Evaluation and improvement

What actions might you take to improve preparedness at your facility?

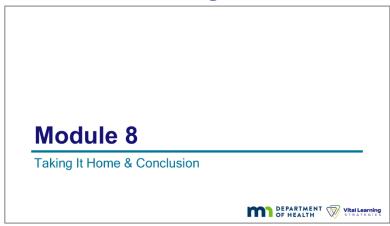
Make use of your Take-Home Action Plan

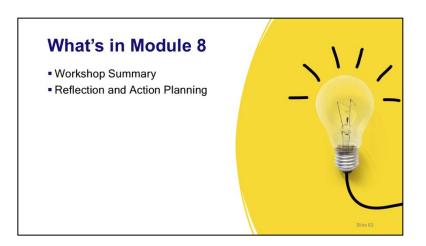


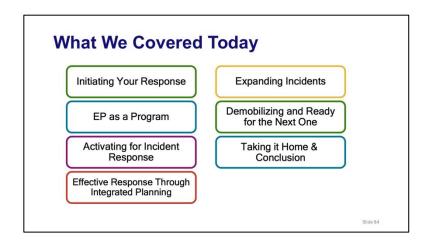




Module 8: Taking It Home & Conclusion













Activity: Reflection and Action Planning

Look over your Take-Home Action Plan

Discuss as a table:

- What are 1 or 2 areas you'd like to focus on improving?
- What are some small action steps you can take to work on those areas?

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This slide contains an interactive poll asking: "Share some key points as you discuss your action steps."

Resources to Learn More

Find more resources for Long Term Care (LTC) Emergency Preparedness in your Resource Guide and online:

https://www.health.state.mn.us/communities/ep/ltc









Post-Assessment and Evaluation

- Submit your evaluation
- Complete the post-assessment
- Obtaining your certificate

Questions?

Email workshop@vitallearningstrategies.com





Link to evaluation form: https://form.jotform.com/vlsworkshops/plan-prepare-act-evaluation

Thank You!



Acknowledgements

This project is supported by the Minnesota Department of Health, with contributions from:

- Central Health Care System Preparedness Coalition
- Metro Health and Medical Preparedness Coalition
- Northeast Health Care Preparedness Coalition
- Northwest Health Services Coalition
- South Central Health Care Coalition
- Southeast Minnesota Disaster Health Coalition
- Southwest Health Care Preparedness Coalition
- West Central Health Care System Preparedness Coalition









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Activity Instructions and Worksheets

This section contains instructions and worksheets for course activities.

Module 3 Activity: Initial Assessment

Work with the others in your group to conduct an initial assessment of the scenario presented in the video.

- 1. Use the Nursing Home Incident Command System (NHICS) IAP Quick Start form below.
- 2. Review the "Assess the Situation" the page 9 of your Resource Guide.
- 3. Use the questions presented to conduct a rapid initial assessment.
- 4. Fill in the Situation Summary box in the IAP Quick Start form below.

NHICS 200	INCIDENT	ACTION PLAN	QUICK START
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COMBINES NHICS FORMS 201+202+203+204+215A

2. OPERATIONAL PERIOD					
1. INCIDENT NAME		DATE:	FROM:	TO:	
		TIME:	FROM:	то:	
3. SITUATION SUMM	ARY				NHICS 201







Module 4 Activity: Setting Incident Objectives

Work with the others in your group to work on the incident objectives for the scenario presented in the video.

- 1. Select one objective:
 - · Identify extent of outage and consider evacuation
 - Maintain resident care capabilities
 - Minimize impact on nursing home operations and clinical services
 - Communicate the situation status to residents, staff, and the public

(Note: These objectives are from the NHICS Incident Response Guide for Utility Failure)

- 2. With your group, decide if you'd like to modify your selected objective in any way. Write your objective on the 2nd page of your IAP Quick Start below.
- 3. Fill in one strategy to accomplish the objective.

NHICS 200 | INCIDENT ACTION PLAN QUICK START



COMBINES NHICS FORMS 201+202+203+204+215A

6. INCIDENT OBJECTIVES			NHICS 202, 204
6a. OBJECTIVES	6b. STRATEGIES/ TACTICS	6c. RESOURCES REQUIRED	6d. ASSIGNED TO
	EFING IDENTIFY POTENTIAL INCIDENT HEALTH AND S IAZARD, PROVIDE PERSONAL PROTECTIVE EQUIPMENT, HOSE HAZARDS		NHICS 202, 215A
1.			
2.			
3.			
4.			







Module 5: Multi-year Planning Worksheet

Scenario:

Over the past few months, an outpatient clinic leadership has seen a concerning increase in aggressive and unruly behavior from patients/residents and visitors. This trend includes verbal threats, hostile interactions, and occasional physical confrontations. The clinic staff is becoming increasingly concerned about their safety and the safety of patients/residents, and the situation is beginning to disrupt normal operations and patient care.

The staff has formally requested several measures to address these concerns. They ask for enhanced monitoring systems, such as additional security cameras and alarms, to track and respond to aggressive incidents better. There is also a need for a visible security presence, including hiring or deploying security personnel to ensure immediate response and deterrence. Additionally, the staff has requested that a designated safe space be identified within the clinic where staff can retreat if they feel threatened or unsafe during such incidents.

Instructions:

Using the POETE framework, sketch out your plan for the planning priority described in the scenario.

Planning	What plans need to be updated or changed to address aggressive behavior?
Organizing	What teams or roles must be established or strengthened (e.g., security, deescalation teams)?
Equipping	What equipment or resources (e.g., personal protective equipment, de-escalation tools) are necessary?
Training	What training is necessary for staff to effectively utilize the updated plans, organization, and equipment?
Exercises	What exercises can be planned to test and reinforce the staff's ability to handle these situations?

Additional Questions:

- About how long do you think it will take to complete these activities?
- How do you align and coordinate this work with other identified planning priorities?
- How might a Multi-Year Training and Exercise Plan (MYTEP) be used to help organize this work?







All Modules: Your Take-Home Action Plan

Use this space to build your personalized take-home action plan to help you put what you've learned into practice. Take a moment after each module to jot down key points, topics you'd like to dive deeper into, and ideas for actions you can take to boost preparedness at your facility.

	Key points to remember	Topics to explore further	Actions to improve facility preparedness
Module 2: Emergency Preparedness (EP) as a Program			
Module 3: Initiating Your Response			







	Key points to remember	Topics to explore further	Actions to improve facility
			preparedness
Module 4: Activating for Incident Response			
Module 5 Effective Response through Integrated Planning			
Module 6: Regionwide Response			







	Key points to remember	Topics to explore further	Actions to improve facility preparedness
Module 7: Complex Incidents			
Module 8: Demobilizing and Ready for the Next One			



