

# At-Risk Population Planning Discussion Guide – Participant’s Guide

## Part I: Participant’s guide

This document was created to serve as a discussion guide to drive conversations between healthcare coalition members, local public health, and other local partners, to support planning for at-risk populations with access and functional needs.

### Module 1: Healthcare System/Community Preparedness:

*HPP Capability 1, Function 2*

*HPP Capability 1, Function 7, Task 2, P1*

*PHEP Capability 1; Function 1; P3*

*PHEP Capability 1, Function 4, Task 3*

*PHEP Capability 7, Function 2, E5*

- What is the status of coalition planning for at-risk populations with access and functional needs?
  
- Do you know the demographics of at-risk individuals in your region?
  - Have you used the emPOWER Map or other mapping system to identify at-risk individuals in your region?
  
- What are the organizations in your region that serve at-risk populations with access and functional needs (i.e. disability organizations, human services, nonprofits, social services, etc.)?
  
- What role does each response partner (i.e. healthcare coalition, public health, emergency managers, EMS, human services) play when planning for at-risk populations?

## Module 2: Transportation

*HPP Capability 10, Function 2, P2*

- How will individuals with special medical and/or access and functional needs be transported between a medical facility and shelter?
  - How will this be coordinated and who is responsible for coordinating this?
  - Have you communicated with your transportation partners about these processes?
  
- Is EMS prepared to transport service animals and/or durable medical equipment with a patient per the Americans with Disabilities Act (ADA) requirements?

## Module 3: Medical Care/Medical Surge

*HPP Capability 1, Function 7*

*HPP Cap 10, Function 3, P7, E3*

*PHEP Cap 10, Function 1, P4*

*PHEP Cap 10, Function 2, Task 5*

*PHEP Cap 10, Function 3, P2*

*PHEP Cap 9, Function 1, P1*

- Have the health care facilities planned for surge due to an influx of patients that, though they may not be directly affected by the disaster, cannot be in a mass care setting and/or cannot go home?
  
- Do the facilities' decontamination plans include provisions for those with special medical and/or access and functional needs?
  
- What strategies are in place for integrating dialysis centers into the coalition?
  - Do strategies incorporate state and national renal resources, i.e. the Renal Networks?
  - How will patients continue to receive dialysis:
    - During a power outage?
    - If transportation is inaccessible?
  
- Who is responsible for setting up and staffing hospital family assistance centers? How will they be accessible to:
  - Mobility impaired?
  - Persons with Limited English Proficiency?
  - Deaf/hard of hearing?
  - Vision impaired?

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- What resources are in place in your region for replacing lost or damaged personal durable medical equipment, medications, or other assistive devices?

### Wrap-Up Questions:

- What are the gaps in at-risk population planning for persons with access and functional needs in your health care coalition? What are the strengths?
- List three action items the health care coalition can take to improve coalition-level at-risk population planning for persons with access and functional needs.
- Are there other planning partners to whom you should reach out in order to advance planning for at-risk populations?

## Part II: Additional Questions

The following is a list of questions that may be used in addition to the At-Risk Population Planning Discussion Guide. The following questions require the presence of additional planning partners including, but not limited to, local public health, local emergency management, and EMS. Other planning partners may be added as desired. *The questions are to support access and functional needs planning and are not entirely comprehensive of all access and functional needs planning components.*

### Module 4: Mass Care/Sheltering

*PHEP Cap 7, Function 1, P2*

*PHEP Cap 7, Function 1, P5, E2*

*PHEP Cap 7, Function 3, P4*

- What are your strategies for accommodating people with special medical needs or access and functional needs in a mass shelter? Populations to consider:
  - Bariatric residents
  - Wheelchair-bound or mobility impaired
  - Deaf/hard of hearing
  - Vision impaired
  - Non-English speaking or limited English proficiency
  - Children in cribs
  - Individuals with service animals
  - Individuals who use durable medical equipment (oxygen, walkers, canes, etc.) or require medication
  
- Have you forged partnerships with human services agencies or nearby medical facilities to arrange medical care or personal care for those in the shelter who may need it (i.e. personal care assistants)?
  
- Who will staff shelters?
  - Do they have training to work with those with special medical needs and/or access and functional needs? If they do not, is there a plan for accommodating those with special medical needs
  
- What role does the Regional Healthcare Coalition and/or Public Health play in mass sheltering (if any)?
  
- How will those with special medical needs or access and functional needs be transported between a medical facility and shelter?
  - How will this be coordinated and who is responsible for coordinating this?

### Module 5: Evacuation

- Who is responsible for evacuation of the community? Are evacuation plans in place?
  
- Do evacuation plans state how at-risk populations will be evacuated?
  
- How will you evacuate those without transportation?
  - What role does the Regional Healthcare Coalition play in evacuation plans (if any)?

### Module 6: Information Sharing

*PHEP Cap 4, Function 5, Task 2, P6*

- How will emergency alerts/warnings reach the following populations:
  - Deaf/hard of hearing
  - Vision impaired
  - Non-English speaking or limited English proficiency
  
- Who is responsible for setting up and staffing family assistance centers? How will they be accessible to:
  - Mobility impaired?
  - Those with Limited English Proficiency?
  - Deaf/hard of hearing?
  - Vision impaired?
  
- Have you connected with the organizations in your region that serve at-risk populations (i.e. disability organizations, human services, nonprofits, social services, etc.) to have them advise on how to best relay emergency warnings/alerts to the populations they serve?

### Module 7: Recovery

*PHEP Capability 2, Function 2, Task 1, Task2*

- Have you reached out to local human services agencies to discuss ways in which they may assist with recovery efforts for populations with access and functional needs?
  
- What resources are in place in your region for replacing lost or damaged durable medical equipment, medications, or other assistive devices?

- Who is responsible for behavioral health support? Do the plans support:
  - Those with Limited English Proficiency
  - Children
  - Deaf or hard of hearing individuals
  - Vision impaired individuals
  - Those with cognitive disabilities

**Wrap-Up Questions:**

- What are the gaps in at-risk population planning for persons with access and functional needs in your health care coalition? What are the strengths?
- List three action items the health care coalition can take to improve coalition-level at-risk population planning for persons with access and functional needs.
- Are there other planning partners to whom you should reach out in order to advance at-risk population planning?

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| Resource  | Author   | Location  | Description  |
|---|--|---|--|
| Functional Needs Planning Toolkit for Emergency Planners                        | MN HSEM; MDH; MN DHS; MSCOD; Positively MN; MN DOA | <a href="https://dps.mn.gov/divisions/hsem/access-functional-needs/Documents/Functional%20Needs%20Planning%20Toolkit%20final%20%28rev%205-13-13%29.pdf">https://dps.mn.gov/divisions/hsem/access-functional-needs/Documents/Functional%20Needs%20Planning%20Toolkit%20final%20%28rev%205-13-13%29.pdf</a> | Suggestions on how to engage access and functional needs communities in preparedness planning as well as plan for the needs of these populations during notification & warning, evacuation, emergency transportation, and sheltering. Also includes a resource listing of organizations that serve access and functional needs populations in Minnesota. |
| ADA Best Practices Toolkit for State and Local Governments: Title II Checklist  | US Department of Justice                           | <a href="http://www.ada.gov/pcatoolkit/chap7emergency_mgmtadd1.htm">http://www.ada.gov/pcatoolkit/chap7emergency_mgmtadd1.htm</a><br><a href="https://www.ada.gov/pcatoolkit/chap7emergency_mgmt.pdf">https://www.ada.gov/pcatoolkit/chap7emergency_mgmt.pdf</a>  | A checklist to evaluate whether emergency plans, policies, and procedures are compliant with ADA requirements.   |
| ADA Checklist for Emergency Shelters  | US Department of Justice                           | <a href="https://www.ada.gov/pcatoolkit/chap7shelterchk.htm">https://www.ada.gov/pcatoolkit/chap7shelterchk.htm</a>   | A checklist to evaluate whether emergency shelters are compliant with ADA requirements.  |
| emPOWER Map   | US Department of Health and Human Services         | <a href="http://www.phe.gov/empowermap/Pages/default.aspx">http://www.phe.gov/empowermap/Pages/default.aspx</a>   | An interactive online tool that identifies community members enrolled in Medicare who rely on electricity dependent medical or assistive equipment.  |
| Guidance on Planning for the Integration of FNSS in General Population Shelters | FEMA   | <a href="https://www.fema.gov/pdf/about/odc/fnss_guidance.pdf">https://www.fema.gov/pdf/about/odc/fnss_guidance.pdf</a>   | Document offers planning guidance on how integrate individuals with access and functional needs into mass care shelters.   |

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| Resource  | Author | Location  | Description  |
|---|--------|---|--|
| TRACIE Topic Collection: Access and Functional Needs  | ASPR   | <a href="https://asprtracie.hhs.gov/technical-resources/62/Access-and-Functional-Needs--at-risk-populations-vulnerable-populations-CMIST/62">https://asprtracie.hhs.gov/technical-resources/62/Access-and-Functional-Needs--at-risk-populations-vulnerable-populations-CMIST/62</a> | A collection of resources that address at-risk population planning.  |
| Enhancing Public Health Emergency Preparedness for Special Needs Populations: A Toolkit for State and Local Planning and Response | RAND   | <a href="http://www.rand.org/pubs/technical_reports/TR681.html">http://www.rand.org/pubs/technical_reports/TR681.html</a>   | Strategies, practices, and resources to assist public health with incorporating the needs of at-risk populations into emergency preparedness planning. |
| Public Health Workbook: To Define, Locate, and Reach Special, Vulnerable, and At-Risk Populations in an Emergency                 | CDC    | <a href="https://emergency.cdc.gov/workbook/pdf/ph_workbookfinal.pdf">https://emergency.cdc.gov/workbook/pdf/ph_workbookfinal.pdf</a>   | Strategies, practices, and resources to assist public health with incorporating the needs of at-risk populations into emergency preparedness planning. |